

DODGE COUNTY EXECUTIVE COMMITTEE

October 2, 2018, 8:00 A.M.

FIRST FLOOR – ROOMS H & I AUDITORIUM

DODGE COUNTY ADMINISTRATION BUILDING, JUNEAU, WI 53039

The meeting was called to order at 8:00 a.m. by Dodge County Executive Committee Chairman, Russell Kottke.

Members present: Berres, Frohling, Kottke, Maly, Marsik, Sheahan-Malloy, and Schmidt.

Member(s) absent: None.

Others present: Dodge County Administrator Jim Mielke; Deputy County Clerk Christine M. Kjornes; Corporation Counsel Kimberly Nass; Dodge County Clerk Karen Gibson; Emergency Management Director Amy Nehls; ERP Project Director Ross Winklbauer; Purchasing Agent Jamie Beckwith; County Board Supervisor Richard Greshay; Watertown Daily Times Reporter Ed Zagorski; and WBEV Radio Station Reporter Kevin Haugen.

There was no Non-Committee Member County Board Supervisors requesting payment for attending the meeting.

There was no public comment.

Motion by Schmidt, seconded by Marsik to approve the September 4, 2018 minutes as presented. Motion carried.

There was no discussion on Resolutions from other Counties.

ERP Project Director Ross Winklbauer provided an update on the ERP Project. Mr. Winklbauer reported the following:

1. The Chart of Accounts (COA) has been reviewed by department heads, and the department heads provided great feedback. It was determined that the Project and Grant Ledger holds needed details, allowing the COA to be consolidated, and the Project and Grant Ledger also offers the capability to generate reports. On October 15, 2018, the updated COA will be provided to Tyler Munis.
2. On October 15, 2018, there will be a Kronos Integration teleconference with Tyler Munis, GFOA, and the Dodge County ERP Project Payroll Team. The goal of this call is to finalize the Statement of Work (SOW) for the Kronos data exports that will be imported into Munis.
3. Sidney Woods from Tyler Munis will be onsite October 2-4, 2018 to validate the Enterprise Asset Maintenance (EAM) Module, specific to the Highway Department. Highway Office Manager Lori Fett has created workflow scenerios for the Highway Department to learn how Munis will handle the day to day activities in the Highway Department.

Emergency Management Director Amy Nehls provided an oral report to the Committee regarding Emergency Management Activities. Ms. Nehls provided a letter to the Committee members dated September 26, 2018 regarding the progress made by the Dodge County Emergency Management Office for the second six months of Fiscal Year 2018. Ms. Nehls reported that the Dodge County Emergency Management Office has completed the requirements of the Emergency Management Program Grant (EMPG)/Emergency Planning Community Right-To-Know Act (EPCRA), and due to the State of Wisconsin implementation of e-filing, beginning in 2019, there will be one closeout.

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Ms. Nehls provided an oral update to the Committee regarding the Wisconsin Active Weather Pattern for August and September 2018. Ms. Nehls reported that at the end of August, Dodge County received storms that caused emergency conditions throughout Dodge County, and Dodge County declared a local state of emergency. Ms. Nehls further reported that on September 25, 2018, she met with FEMA representatives to tour some of the Dodge County municipalities damaged by the recent storms. FEMA can provide Individual Assistance, which includes homeowners and businesses, and Public Assistance, which includes municipalities. Ms. Nehls reported that the per capita threshold has been increased to \$378,000 for municipalities, and Dodge County is estimated at \$326,000, therefore, Dodge County will not be receiving public assistance through FEMA. Dodge County will also seek recoupment of costs from the Wisconsin Disaster Funds.

Dodge County Clerk Karen Gibson provided an oral report to the Committee regarding the October 23, 2018 County Board meeting. Ms. Gibson reviewed the document entitled *2018 October Resolutions as of 9/25/2018* that was included in the Executive Committee packet materials.

County Administrator Jim Mielke provided an oral report to the Committee regarding a claim for damages submitted by Charter Communications. Mr. Mielke reported that Charter Communications submitted a claim for damages due to a mowing incident by the Dodge County Highway Department that occurred on August 14, 2018. Mr. Mielke reported that information was included in the packet materials. Motion by Marsik, seconded by Frohling to recommend to the County Board that it disallow the Claim for Damages submitted by Charter Communications. Motion carried.

Mr. Mielke provided the Committee with a handout entitled *Approved Out of State Travel 2018. Approvals Through September 4, 2018 Executive Committee Meeting*. Mr. Mielke reported that the chart provided to the Committee is based on a follow-up from the September 4, 2018 Executive Committee meeting. The information provided on the chart is the Department, Name of Attendee, Date of Approval, Date of Travel, Location of Travel, and County Costs. Mr. Mielke reported that the county costs for out of state travel was \$36,391.04. Committee members requested the following additional information also be provided: A summary report of in-state travel requests, including the county costs for fees and expenses; and the amount of overtime pay, if any, to cover person who is gone.

Corporation Counsel Kimberly Nass reported the status of contracts being reviewed and/or completed by the Corporation Counsel office.

Ms. Nass reported on activities from the Taxation Committee. Ms. Nass provided an update on the Two (2) In Rem petitions:

- 2018 In Rem No. 1 – One (1) property located in the City of Beaver Dam; Dodge County is currently working with the Department of Natural Resources (DNR) on how to develop this property;
- 2018 In Rem No. 3 – The Taxation Committee authorized the taking of the two (2) parcels (004 parcel and 006 parcel) located in the Village of Randolph. Ms. Nass reported the following:

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1. Dodge County is still working with the Village of Randolph on 004 parcel and 006 parcel;
2. The redemption date for three (3) additional parcels within the Village of Randolph is January 11, 2019;

Ms. Nass reported that the fact sheet has been submitted to the plaintiffs' in the Wisconsin Counties Association Opioid Action.

Ms. Nass provided an oral report to the Committee regarding the Glacier Ridge Landfill Expansion – City of Mayville v. Waste Facility Siting Board et al.; Dodge County Case No. 18CV400. Ms. Nass reported that this case will determine how many representatives should be on the local committee for the expansion of the landfill. Ms. Nass further reported that Supervisor Marsik and Supervisor Greshay are currently members of the Waste Management Local Siting Committee.

Ms. Nass provided an oral update to the Committee regarding the proposed agreement between the Dodge County Fair Association and Dodge County regarding the Youth Building. Ms. Nass reported that she is in the process of drafting the proposed agreement, and anticipates a Resolution to be presented to the County Board in the near future.

Chairman Kottke reported that he signed a Proclamation proclaiming September as Chamber of Commerce month for the Beaver Dam Area Chamber of Commerce.

Chairman Kottke provided an oral report to the Committee regarding the request for proposals to perform an operational analysis of the Sheriff's Office. Chairman Kottke reported that a member of the Finance Committee has requested an operational analysis of the Sheriff's Office, and Chairman Kottke recommends that the operational analysis be performed by an outside firm. Mr. Mielke requested the Executive Committee's input on the timeline and scope of work. It was a consensus of the Committee to postpone this agenda item until later in the meeting so the proposed project scope, as drafted by Ms. Nass, can be presented to the Committee.

Supervisors Berres, Sheahan-Malloy, Marsik, Frohling, Schmidt, and Chairman Kottke provided oral reports on the 2018 Wisconsin Counties Association (WCA) Conference that was held on September 24-25, 2018, in La Crosse, Wisconsin. Ms. Gibson reviewed a report that Supervisor Richard Fink provided to her on his attendance at the WCA conference.

Mr. Mielke reported that the first round of interviews for the Clearview Executive Director are complete, and there will be a discussion today regarding second interviews.

Mr. Mielke reported that on September 6, 2018, there was an accident involving a Human Services and Health Department mini bus that resulted in a total loss of the mini bus. Mr. Mielke further reported that there were no injuries resulting from this accident.

Mr. Mielke stated that he will be mailing his Self-Evaluation form, no later than October 8, 2018, to the Executive Committee members for their review.

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Mr. Mielke reported that the tentative deadline for the recruitment of the Information Technology Director will be discussed at the Information Technology Committee meeting tonight.

Purchasing Agent Jamie Beckwith provided the Committee with a document entitled *Proposed Project Scope-Sheriff's Office Evaluation*. Ms. Nass reviewed this document. The Committee continued with a discussion on items that should be included and considered as factors in the RFP. Chairman Kottke commented that the members of the External Audit Review Oversight Committee would change to include members of the Judicial and Public Protection Committee. It was a consensus of the Committee to allow Ms. Nass to update the scope of work document, and the Executive Committee will meet on October 16, 2018 at 9:30 a.m., to consider and discuss the document. Ms. Nass commented that she will provide a copy of the updated scope of work document to the Committee members prior to the October 16, 2018 meeting. Mr. Mielke stated that the goal would be to have an outside firm begin the operational analysis in the first quarter of 2019, with a report given to the County Board no later than the August 2019 County Board meeting. Ms. Beckwith reported that an Evaluation Team is needed to determine the criteria for the RFP, and to review the RFP's once received. Ms. Beckwith stated that she is the facilitator. It was decided that the Evaluation Team will include Mr. Mielke, Finance Director Julie Kolp, Ms. Nass, Supervisor Sheahan-Malloy, Supervisor Maly, and a member of the Judicial and Public Protection Committee.

Meeting adjourned at 9:43 a.m. by the order of the Chairman.

A special meeting is scheduled for **Tuesday, October 16, 2018, at 9:30 a.m.**

The next regular meeting is scheduled for **Tuesday, November 6, 2018, at 8:00 a.m.**

Jeff Berres, Secretary

Disclaimer: The above minutes may be approved, amended or corrected at the next committee meeting.

DODGE COUNTY EXECUTIVE COMMITTEE

October 16, 2018, 9:30 A.M.

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The meeting was called to order at 9:30 a.m. by Dodge County Executive Committee Chairman, Russell Kottke.

Members present: Berres, Frohling, Kottke, Maly, Marsik, Sheahan-Malloy, and Schmidt.

Member(s) absent: None.

Others present: Dodge County Administrator Jim Mielke; Deputy County Clerk Christine M. Kjornes; Corporation Counsel Kimberly Nass; Finance Director Julie Kolp; Purchasing Agent Jamie Beckwith; Emergency Management Deputy Director Joe Meagher; Dodge County Sheriff Dale Schmidt, and Sheriff's Office Operations Captain Chad Enright.

There was no Non-Committee Member County Board Supervisors requesting payment for attending the meeting.

Chairman Kottke provided an oral report to the Committee regarding an Advisory Resolution requesting funding for Next Generation 911 upgrades. Chairman Kottke reported that the Wisconsin Counties Association has asked Dodge County to support the funding for Next Generation 911 upgrades. Motion by Maly, seconded by Frohling to approve and forward the Resolution to the County Board for consideration at their October 23, 2018 meeting. Sheriff Dale Schmidt commented that Dodge County currently has the Next Generation 911, and he does not anticipate funding during the first round of grants. Emergency Management Director Joe Meagher commented that \$7 million annually is not an adequate amount to perform the necessary upgrades. Motion carried.

The Committee continued with a review and discussion on the draft Request for Proposals (RFP) for the Sheriff's Office Operational and Financial Review. Corporation Counsel Kimberly Nass reported that the draft RFP was included in the packet materials, and the plan is to release the RFP this week. Ms. Nass further reported that August of 2019 is the projected date of completion, with a presentation to the County Board. Ms. Nass commented that \$30,000 is included in the Sheriff's Office 2019 budget, but this amount may not be sufficient because the RFP is very comprehensive. Sheriff Schmidt commented that the process of compiling information for the operational and finance review will be costly and time consuming for his department. The Committee discussed the option of having an alternate bid. Ms. Nass reviewed the RFP, and asked the Committee for their feedback. The following changes will be made to the draft RFP:

1.1 – Project Scope (Page 4)

- Take out the highlighted words *policies/practices* in the paragraph that begins with *The intent of this RFP*;
- Add the Wisconsin State Statute to the Sheriff definition.

Technical Requirements (Page 6)

- 1.4: First bullet item: Strike the word *bi-weekly*, and replace with *periodic*.

Finance (Page 6)

- 1.15: First bullet item: Add *Probation and Parole* to the Inmate by type.

Staffing and Training (Page 7)

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- 1.5: Second bullet item: Strike the word *Determine* and replace with *Recommend*;
- 1.6: Strike Out;
- 1.7: Strike Out;
- 1.8: First bullet item – Strike *scheduling programs compared to the current system of scheduling*, and replace with *best practices in scheduling*;
- Ms. Nass will condense and reword the last two bullet items in 1.8, which appear at the top of Page 8;
- 1.9: Strike Out;
- 1.11: Add the word *comparable* before *WI detention facility*.

Supervisor Staff (Page 8)

- 1.14: Strike out the word *detailed*;
- Incorporate best practices verbiage.

Contracts (Page 8)

- 1.17: Add *but not limited to* after the word *including*;

Ms. Nass will provide reports to the Executive Committee and the Judicial and Public Protection Committee updating them on the progress of the RFP process. She will make the noted changes, and will provide the Executive Committee with the final draft for their review prior to releases the RFP. Ms. Nass requests that feedback on the final draft be provided to Purchasing Agent Jamie Beckwith.

Motion by Sheahan-Malloy, seconded by Frohling to authorize Ms. Nass to make the changes noted above, and to release the final RFP. Motion carried.

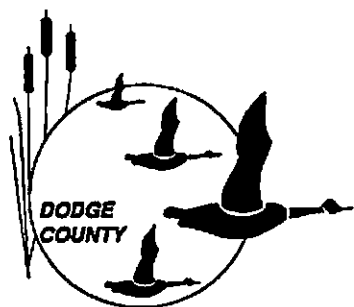
County Administrator Jim Mielke commented that a copy of the final RFP will be placed on the desks of the County Board Supervisors at their October 23, 2018 meeting.

Meeting adjourned at 10:36 a.m. by the order of the Chairman.

The next regular meeting is scheduled for **Tuesday, November 6, 2018, at 8:00 a.m.**

Jeff Berres, Secretary

Disclaimer: The above minutes may be approved, amended or corrected at the next committee meeting.



HUMAN SERVICES & HEALTH DEPARTMENT

199 COUNTY ROAD DF • JUNEAU, WISCONSIN 53039-9512

920-386-3500

Becky Bell, Director

To: Dodge County Executive Committee
From: Becky Bell, Human Services and Health Director
Date: October 16th, 2018
Re: Out of State Travel Request

I am writing this memo to respectfully request out of state travel to Clarinda Academy which is located at 1820 N 16th St, Clarinda, IA for two employees to visit a youth who is placed at the facility through Dodge County Human Services. It is anticipated this youth will remain at that facility until June 2019. According to the on-going standards for out of home care established by the Wisconsin Department of Children and Families when children are in placement more than 60 miles from their home, face to face contact with that child needs to occur at least quarterly. The last time this youth was seen face to face was the latter part of August. As a result, I respectfully request permission for out of state travel to visit this youth in November 2018 and then again in February 2019 and May 2019. As this youth is planning to be discharged in June 2019, it is unlikely the department will make any other requests in the future regarding this placement. It is anticipated that when this youth is discharged, family will be making arrangements for travel plans back to Wisconsin.

Thank you in advance for your consideration.

◆ ADMINISTRATION
(920) 386-3501
FAX: (920) 386-4011

◆ AGING & DISABILITY
RESOURCE CENTER (ADRC)
& AGING PROGRAM
(920) 386-3580
NUTRITION
(920) 386-3580
TRANSPORTATION
(920) 386-3832
FAX: (920) 386-4015

◆ ADULT PROTECTIVE SERVICES
& SUPPORTIVE HOME CARE
(920) 386-3750
FAX: (920) 386-3245

◆ ALCOHOL & DRUG ABUSE
(920) 386-4094
FAX: (920) 386-3812

◆ CHILD WELFARE &
JUVENILE JUSTICE
(920) 386-3750
FAX: (920) 386-3533

◆ COMMUNITY SUPPORT
PROGRAM & COMPREHENSIVE
COMMUNITY SERVICES
(920) 386-4094
FAX: (920) 386-3812

◆ ECONOMIC SUPPORT
(920) 386-3760
FAX: (920) 386-4012

◆ MENTAL HEALTH
(920) 386-4094
FAX: (920) 386-3812

◆ PUBLIC HEALTH
(920) 386-3670
FAX: (920) 386-4011

Saved - S Drive - County Board - 2018 November Resolutions as of October 30, 2018

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STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Scott Walker, Governor
Ellen E. Nowak, Secretary
Dawn Vick, Division Administrator

October 4, 2018

Lloyd Lechner, President
Village of Kekoskee
21 Valley Street
Mayville, WI 53050

Donald Hilgendorf, Chair
Town of Williamstown
W3275 County Road TW
Mayville, WI 53050

Dear Lloyd Lechner and Donald Hilgendorf,

On behalf of the Department of Administration, I am pleased to provide your communities with our approval of your Cooperative Plan.

Congratulations on your success in reaching agreement. The Department would also like to commend your communities on their perseverance in making the needed additions and revisions to your cooperative plan to ensure that it complies with the statutory standards. Your collaboration adds population to the Village enabling it to continue to function as a village.

Should you have any questions concerning our approval, or subsequent cooperative plan implementation issues, please do not hesitate to contact me or Erich Schmidtke at (608) 264-6102.

Sincerely,

Dawn Vick, Administrator
Division of Intergovernmental Relations

Enclosure

cc: John St Peter, Attorney
Matt Parmentier, Attorney
Jim Hammes, Attorney
Bonnie Hoyt, Village of Kekoskee Clerk
Mary Dessereau, Town of Williamstown Clerk
Sara Decker, City of Mayville Clerk
Erma Franke, Town of Leroy Clerk
Debra Kendhammer, Town of Hubbard Clerk
Diane Steger, Town of Theresa Clerk
Pamela Koll, Village of Theresa Clerk
Chris Merkes, Town of Burnett Clerk
Lauri Betz, Town of Lomira Clerk
Brooke Born, Town of Chester Clerk
Alison Pecha, Town of Herman Clerk

Scott Sabol, School District of Mayville
Nathan Kempke, City of Mayville Water/Wastewater Utility
Rich Appel, School District of Horicon
Bonnie Baerwald, Moraine Park Technical College District
Dale Klueger, Kekoskee-Leroy Sanitary District
Karen Gibson, Dodge County Clerk
Kimberly Nass, Dodge County Corporation Counsel
Bill Ehlenbeck, Dodge County Land Resources & Parks
Dave Ross, DOT Secretary
Ed Eberle, DNR Deputy Secretary
Sheila Harsdorf, DATCP Secretary
Bob Lloyd, School District of Lomira
Laura Maertz, Town of Oak Grove Clerk



WISCONSIN DEPARTMENT OF ADMINISTRATION

**REVIEW of the 2nd REVISED COOPERATIVE PLAN
under Section 66.0307 Wis. Stats.**

between the

**VILLAGE OF KEKOSKEE and TOWN OF WILLIAMSTOWN
DODGE COUNTY**

October 4, 2018



STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION

Scott Walker, Governor
Ellen E. Nowak, Secretary
Dawn Vick, Division Administrator

This determination constitutes the Department's review of the second revised and resubmitted cooperative plan (2nd Revised Cooperative Plan) between the Village of Kekoskee and Town of Williamstown (Communities) in Dodge County under s. 66.0307, Wis. Stats. The Department is charged with reviewing cooperative plans for compliance with public interest standards set forth in s. 66.0307(5)(c) Wis. Stats.

It is the DETERMINATION OF THE DEPARTMENT OF ADMINISTRATION that the 2nd Revised Cooperative Plan, when evaluated per s. 66.0307(5)(c), Wis. Stats.:

Standard 1, Content of Cooperative Plan Sufficiently Detailed – Previously Met

Standard 2, Cooperative Plan Consistent with Comprehensive Plans and State and Local Laws and Regulations – Previously Met

Standard 3, Adequate Provision for Municipal Services – Met

Standard 4, Provision for Affordable Housing – [Repealed & Inapplicable]

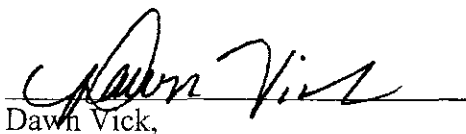
Standard 5, Compactness of Plan Territory – Met

Standard 6, Planning Period Consistent with Cooperative Plan – Met

The facts and analysis supporting these findings are discussed in the body of this determination. The Department of Administration hereby determines pursuant to s. 66.0307(5)(c) Wis. Stats. that the proposed cooperative plan is APPROVED.

Amendments or revisions to the Plan can only occur with the approval of the communities, and with the concurrence of the Wisconsin Department of Administration or any successor agency granted the authority to administer the provisions of s. 66.0307(8), Wis. Stats.

Dated this 4TH day of October 2018,



Dawn Vick,

Administrator, Division of Intergovernmental Relations

NOTICE OF RIGHT TO APPEAL

This Notice sets forth the requirements and procedures for obtaining review for those persons who wish to obtain review of the attached decision of the Department. Per s. 66.0307(9), Wis. Stats., decisions of the Department are subject to judicial review under s. 227.52. Per s. 227.53 any person aggrieved by a decision of the Department is entitled to review. Per s. 227.53 (1) (a) 1., proceedings for review are instituted by serving a petition upon the agency, either personally or by certified mail, and by filing the petition in the office of the clerk of the circuit court for the county where the judicial review proceedings are to be held. Per s. 227.53 (1) (a) 2m., an appeal must be filed within 30 days after mailing of the decision by the agency. Per s. 227.53 (1) (b), the petition shall state the nature of the petitioner's interest, the facts showing that petitioner is a person aggrieved by the decision, and the grounds specified in s. 227.57 upon which petitioner contends that the decision should be reversed or modified. Any petition for judicial review shall name the Department of Administration as the Respondent. Petitions for review should be served on the Department's Secretary, Ellen E. Nowak. The address for service is:

c/o DOA, Municipal Boundary Review
101 East Wilson Street, 9th Floor
PO Box 1645
Madison, WI 53701

Persons desiring to file for judicial review are advised to closely examine all provisions of Wis. Stat. s. 227.52, 227.53 and 227.57 to ensure strict compliance with all requirements. The summary of appeal rights in this notice shall not be relied upon as a substitute for the careful review of all applicable statutes, nor shall it be relied upon as a substitute for obtaining the assistance of legal counsel.

Executive Summary

The Department previously reviewed the cooperative plan (Original Cooperative Plan) on May 9, 2018 and found that five statutory standards were not met. As a result, the Department returned the Original Cooperative Plan pursuant to s. 66.0307(5)(d), Wis. Stats., recommending that the Communities resubmit it with revisions and additional information relating to the unmet standards. On July 27, 2018 the Village and Town did re-submit the cooperative plan with revisions and additional information (Revised Cooperative Plan). On August 24, 2018 the Department found that the Revised Cooperative Plan met two of the statutory standards, however three of the standards remained unmet. The Department again returned the cooperative plan pursuant to s. 66.0307(5)(d), Wis. Stats., recommending that the Communities resubmit it with revisions and additional information relating to the three unmet standards.

On September 4, 2018 the Village and Town did resubmit a 2nd Revised Cooperative Plan with additional revisions and information.

In reviewing this 2nd Revised Cooperative Plan under s. 66.0307(5)(c), Wis. Stats., the Department finds that all the statutory standards are now met and this cooperative plan is therefore approved.

Approval Criteria Applicable to the Department

The following paragraphs describe how the Cooperative Plan relates to the statutory review standards in s. 66.0307(5)(c) Wis. Stats. It is important to understand that this review document is not a complete restatement of the Plan. Those wanting to learn specific details, provisions, nuances, and conditions should look to the text of the Cooperative Plan itself, which is available from the Communities as well as on the Department of Administration's website at: <http://doa.wi.gov/municipalboundaryreview>.

(1) The content of the plan under sub. S. 66.0307(3)(c) to (e) is sufficient to enable the Department to make the determinations under subds. 2 to 5m. s. 66.0307(5)(c)1, Wis. Stats.

Previously Met.

(2) Is the cooperative plan consistent with each participating municipality's comprehensive plan and with current state laws, municipal ordinances and rules that apply to the territory affected by the plan? s. 66.0307(5)(c)2 Wis. Stats.

Previously Met.

(3) Adequate provision is made in the cooperative plan for delivery of necessary municipal services to the territory covered by the plan. s. 66.0307(5)(c)(3), Wis. Stats.

The Village provides almost no services to residents directly, while the Town provides some services directly and contracts for some other services from third parties such as the City of Mayville (City) and Dodge County (County). In their Original Cooperative Plan and Revised Cooperative Plan, the Village and Town propose that after attachment of Town territory to the Village of Kekoskee (Expanded Village), the same services will be provided as are currently provided.

The Department determined that while the existing service level might generally be reasonable for some parts of the Expanded Village territory given low population density and low service demands, it may not be a reasonable service level for territory lying adjacent and proximate to the City of Mayville. Landowners in these areas may in the future desire higher intensity land uses with higher associated service level needs.

In response, the Communities' Revised Cooperative Plan provided property owners adjacent and proximate to the City with an opportunity to transfer their property to the City should they desire and require higher service levels. Specifically, the Communities' Revised Cooperative Plan proposed a *City of Mayville Growth Area* (City Growth Area) which consists of all Town of Williamstown territory identified as *2030 Future Growth Area* by the City's comprehensive plan. This growth area is 1921 acres in size, roughly double the City's current 2099-acre size. Property owners within this growth area would be allowed to petition the Expanded Village for detachment to the City and the Expanded Village would be required to approve. The City, although not a party to the Revised Cooperative Plan, would not be required to accept the detachment territory but would have the opportunity to accept the territory and extend services. By designating this City Growth Area, the Communities directly addressed the statutory standard and addressed property-owner desires and need for higher level services in those areas adjacent to and proximate to the City.

However, the Department had two concerns with the City Growth Area provision as written in the Revised Cooperative Plan:

- First, the Revised Cooperative Plan required that territory be contiguous to the City *and* that the City obtain the unanimous consent of each owner of property proposed for detachment. This requirement would have been more restrictive than what landowners currently experience with annexation, where contiguity and a simple majority of property owners is sufficient to transfer territory. Requiring unanimous consent may have prevented residents proximate to the City from detaching into the City due to unwilling landowners whose property happens to lie between.

In response, the Communities' 2nd Revised Cooperative Plan removes the unanimity requirement and instead utilizes the detachment process in s. 66.0227, Wis. Stats. as these requirements currently exist. Section 66.0227 Wis. Stats.

requires consent only of a majority of the owners of three-fourths of the territory proposed for detachment, not unanimity. This process therefore can allow for contiguous territory of unwilling landowners to be included with a detachment to enable urban development to occur.

- Second, the Revised Cooperative Plan proposed that the City Growth Area remain in effect only for a short period of time, expiring on December 31, 2030. This would have given landowners within the City Growth Area only 12 years to detach to the City. Considering that the City of Mayville Growth Area, if detached to the City, will almost double the City's current size, the Department recommended that landowners be given a significantly longer amount of time in which to detach.

In response, the Communities' 2nd Revised Cooperative Plan extends the time period to 100 years. Also, to more clearly state the intent that this area is available for detachment, the 2nd Revised Cooperative Plan re-names the City Growth Area the *Village Detachment Area*. With the extended time-period, landowners within the Village Detachment Area will now have until December 31, 2118 to detach into the City.

Because the needed revisions described above have been made, the Department finds that the standard in s. 66.0307(5)(c)3, Wis. Stats. has been met.

(5) The shape of any boundary maintained or any boundary change under the cooperative plan is not the result of arbitrariness and reflects due consideration for compactness of area. Considerations relevant to the criteria under this subdivision include quantity of land affected by the boundary maintenance or boundary change and compatibility of the proposed boundary maintenance or boundary change with natural terrain including general topography, major watersheds, soil conditions and such features as rivers, lakes and major bluffs. s. 66.0307(5)(c)(5), Wis. Stats.

The Revised Cooperative Plan made changes to improve compactness and added information explaining how the anticipated boundary changes ultimately create a compact boundary area.

However, the Department had the same two concerns as it had with the previous *Services* standard: 1) the requirement that detachments be unanimous, and 2) the City Growth Area remaining in effect for only a short time.

Because the 2nd Revised Cooperative Plan resolves both of these concerns, the Department finds that the standard in s. 66.0307(5)(c)5, Wis. Stats. is met.

*(6) Any proposed planning period exceeding 10 years is consistent with the plan.
s. 66.0307(c)6 Wis. Stats.*

This standard was not applicable to the Department's review of the Original Cooperative Plan because that proposed Plan did not exceed 10 years in duration.

However, the standard *is* applicable to the review of this 2nd Revised Cooperative Plan because the Village Detachment Area is proposed to remain in effect for 100 years, until December 31, 2118.

Given that it has taken the City 133 years in which to reach its current size, the Department finds that 100 years is a reasonable amount of time for landowners within the Village Detachment Area to detach into the City should they choose. Therefore, the Department finds the standard in s. 66.0307(5)(c)6, Wis. Stats. to be met.